Risk communication: Lessons from the Christchurch and L'Aquila earthquakes



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Earthquake fatalities on an increasingly vulnerable planet

Scientific advances are not translating into fewer deaths

Expanding cities are expanding vulnerability and increasing life and financial risk

Notable quakes last decade (~630,000 deaths)

Previously unidentified fault

L'Aquila 2009

Christchurch 2011

Modified from Bilham 2010



Italy earthquake experts charged with manslaughter

Risks commission members to face trial over failure to give sufficient warning about L'Aquila earthquake in 2009

David Batty and agencies The Guardian, Thursday 26 May 2011 Article history



ScienceInsider Breaking news and analysis from the world of science policy

Japan's Earthquake Off the (Seismic Risk) Map

by Dennis Normile on 11 March 2011, 9:51 AM | Permanent Link | 20 Comments



TOKYO—The most surprising thing about the magnitude-8.9 earthquake that hit Japan today is that it was a surprise. Despite what may be the world's most intensive effort to map faults and assess risks by a notoriously earthquake-prone and earthquake-conscious nation, such a strong quake was not anticipated for the region.

says University of Tokyo

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The last decade has forced us to have a major rethink about how we communicate seismic hazard and risk

12 August 2010 Last updated at 08:11 GMT

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Haiti quake was caused by previously unknown fault

By Victoria Gill Science reporter, BBC News

L'Aquila

- Situated within one of the most seismically active regions in Italy
- Largely destroyed by major earthquake in 1703
- An earthquake-aware society paradoxically coexisting with an abundance of quakevulnerable buildings
- A 'cultural' approach to personal hazard mitigation



Figure 1.2. The probabilistic seismic hazard map for Italy [1], showing the location of the L'Aquila earthquake of 6 April 2009. The colors indicate the ground acceleration with a 10% probability of exceedance in 50 years, measured in units of surface gravitational acceleration, $g = 9.8 \text{ m/s}^2$.

Seismicity prior to L'Aquila eq



Feb-April 2009: Earthquake swarm - prompted school evacuations, increasing fear, eq 'predictions'

Seismicity prior to L'Aquila eq



March 31: Meeting of *National Commission for Forecasting and Predicting Great Risks* that advises Italian Government releases statement

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The L'Aquila statement

'The scientific community tells me there is an ongoing discharge of energy – the outlook seems positive'

L'Aquila, April 6, 2009: Mw 6.3, 309 fatalities, 20,000+ buildings damaged

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A brief aside: Truth and beauty of earthquakes

The G-R relationship and how it informs seismic risk

A brief aside: Truth and beauty of earthquakes

Omori's Law, Bath's Law and how they inform seismic risk

1. More frequent small earthquakes increase the probability of a larger earthquake (G-R rel and Omori's Law)

2. This is a small change in absolute probability, particularly on short-time scale (daily) *the daily probability was much below 1% on day of L'Aquila quake*

BUT

3. This is often a large (several orders of magnitude) increase in 'relative' probability

the occurrence of a L'Aquila size earthquake was 5-100 times more likely (depending on area considered) on 6 April 2009 than forecast in this area from the long-term reference model The Prosecution's Case against the Scientific Committee (6 scientists and 1 Govt official)

"[the messages from the commission meeting] may have in some way deprived us of the fear of earthquakes. The science, on this occasion, was dramatically superficial, and it betrayed the culture of prudence and good sense that our parents taught us on the basis of experience and of the wisdom of the previous generations."

Statement from man who lost his family in the L'Aquila earthquake, after deciding not to sleep outside in the courtyards as was tradition during earthquake swarms, based on scientific advice

The Verdict

Sentenced to 6 years in prison for multiple manslaughter based on the 'inexact, incomplete and contradictory' information given prior to the earthquake

Judge ruled that inadequate risk assessment and scientifically incorrect messages given in public statements by the group prior to the earthquake ultimately contributed to a higher death toll when the earthquake eventuated

7 Lessons from L'Aquila

- The trial is about science communication, not science extremely important for scientists to have a balanced, clear, and cautious message and to be able to communicate this directly to the public
- 2. Answers to many of the 'earthquake questions' that affect a stressed public can be pre-prepared in 'peace time', including pre-emptive responses to earthquake-prediction claims that can be rapidly deployed to immediately diffuse the 'prediction effect'
- 3. Results from operational earthquake forecasts must be publically available, with uncertainties clearly expressed, and 'worse case, low prob' scenarios stated

7 Lessons from L'Aquila

- 4. Reporting time-varying **probability changes (e.g preevent vs post-event)** is as important as reporting the absolute probabilities, which can be very small over short time spans
- Importance of working with government but NOT letting the message get misunderstood, muted or controlled by figureheads – yielding to pressure for 'good news' increases the risk of 'being wrong'
- 6. Importance of scientists being able to communicate clearly, honestly and transparently directly with the media through multiple media channels
- Importance of cultural sensitivity deployment of 'experts' to the affected community is advised if they are not already residents

The Christchurch Experience

Presence of 'unknown faults' beneath the Canterbury Plains acknowledged and some 'blind faults' imaged 'Floating' eq source of up to Mw 7.2 quake in NZSHM Liquefaction hazard well documented Historical record of damaging earthquakes (1869, 1888, 1901, 1922)

Some naive and ill-informed land use planning decisions that increased earthquake vulnerability

A NIMBY earthquake culture (Wellington and the West Coast, not Christchurch)

This changed on Sept 4 2010

Table 1 Earthquake comparisons

1	4 September 2010	22 February 2011	13 June 13 2011	23 December 2011	
Mag (M _w)	7.1	6.2	6.0	5.9	
Epicentre ¹	30 km W	10 km SE	10 km SE	10 km E	
Time ²	4:36 am	12.51 pm	2.20 pm	3.18 pm	
Max PGA ³	0.6g (0.3g CBD)	2.2g (0.8g CBD)	2.2g (0.4g CBD)	0.96g ⁴ (0.25g CBD)	
Casualties	0 fatalities	185 fatalities	0 fatalities	0 fatalities	
Building Damage	To older brick & URM	All pre-1970s & several modern buildings with eccentric design	Further residential damage in Port Hills & already damaged CBD buildings	Minor, but several instances of progressive failure	
Liquefaction	Widespread in eastern suburbs	Extreme damage in many eastern Christchurch suburbs	Further damage in eastern Christchurch suburbs	Minor damage in eastern Christchurch suburbs	
Cost ⁵	4-5 billion	15-20 billion	c. 1.5 billion c. 26 million		

Loss of life and most damage occurred in an 'aftershock' Most fatalities in two building collapses – building stock performed well from life safety perspective but poorly from a 'post-event functionality' perspective

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Notes:

1. Epicentral distances are with respect to Christchurch CBD

Cost estimates now exceed \$40 Billion - this is almost 30% of New Zealand's real GDP

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Prob	1/475 yr	1/12,000 yr	1/1,000 yr	1/300 yr	
%	0.2	0.008	0.08	0.3	
Cost ⁵	4-5 billion	15-20 billion	c. 1.5 billion	c. 26 million	

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Time-evolving hazard from earthquake temporal clustering:

What role can risk communication play here?

What was important immediately post-disaster?

- Willingness to directly engage and communicate the same message over and over across all forms of media
- Willingness and ability to be time-flexible and geographically adaptable (and patient, although not my strongest virtue)
- Broad knowledge base and the willingness to expand this via discussions with colleagues and '10-minute scholarly article reviews'
- Respecting your audience, responding (at some level) to public and media interests, helping channel interests where appropriate

• Being culturally sensitive and 'human'

Christchurch Lesson 1:

Low probability events happen! Temporal clustering happens! Aftershocks can be more damaging than mainshocks! Hazard estimates can vary dramatically in time and space!

Christchurch Lesson 2:

The public and stakeholders CAN handle hypotheses, optimism, probabilities, and complex science if it is explained well and if scientists engage with local community

Public forums and lectures, Ask a Scientist, (personal) websites, media interviews (TV, radio, print), Facebook, Youtube

What we know and why we know it, what we don't know, and why we don't know it

'Controlling the message' – direct communication with the public

Combining a top-down and bottom-up approach to science communication

Christchurch Lesson 3:

More pro-active pre-event hazard and risk communication could have greatly reduced financial cost and might have saved a few lives

RIP Bexley Born: ca. 1990s to 2005 Red Zoned: July 2011

Human Nature "If you build it, and if they will insure it, we will buy it"

Developers bought council land in 1980s, successfully sought rezoning, and built houses that people bought: who's to blame? A 'new' suburb built at sea-level in a designated high-risk flood zone on ChCh's most liquefactionsusceptible soils (1/75 to 1/100 yr threshold)

Our recently reclassified landscape: residentially zoned by council, now a \$1.1 Billion dollar question for government

Central City

Central City

- Technical Category 1 Future land damage from liquefaction is unlikely.
 - Technical Category 2 Minor to moderate land damage from liquefaction is possible in future significant earthquakes.
 - Technical Category 3 Moderate to significant land damage from liquefaction is possible in future significant earthquakes.
- N/A Urban Nonresidential
- N/A Rural & Unmapped
- Port Hills & Banks Peninsula
- Orange Zone Further assessment required.
- Red Zone Land repair would be prolonged and uneconomic.

Mapping rockfall – where, why, how much?

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Pre-Sept earthquake, Sumner

Pre-Feb earthquake, post-Sept earthquake, Sumner

Post-Sept, June, Dec earthquakes, Sumner

Post-Sept, June, Dec earthquakes, Sumner

22 Feb 2011 Earthquake

Good science and risk communication probably did save lives

Christchurch Lesson 5:

Modern methods in quantifying timedependent hazard (e.g. operational earthquake forecasting) provide an important tool for science communicators, stakeholders and the general public

But temporal and spatial contextualization of the 'new normal' relative to 'the old normal' is important if the numbers are to be understood

Probability of Experiencing Slight Damage(MM VI shaking)

The future is now:

Operational earthquake forecasting

-Publically available -Continuously updated -Multiple timescales

MM 6 = felt by all, objects fall from shelves, some furniture moved on smooth floors, very unstable furniture overturned, slight damage to unreinforced masonry and some damage to chimneys

	Canterbury region long-term probabilities					
	One month: July 15 2011 - August 14 2011			One year: July 15 2011 - July 14 2012		
Magnitude range	Expected range	Expected average	Probability	Expected range	Expected average	Probability
5.0 - 5.4	0 - 2	0.39	32%	0 - 5	1.9	85%
5.5 - 5.9	0 - 1	0.12	11%	0 - 3	0.9	45%
6.0 - 6.4	0 - 1	0.04	4%	0 - 1	0.2	15%
6.5 - 6.9	0 - 1	0.01	1%	0 - 1	0.07	7%
7.0 - 7.9	0 - 1	0.005	<1%	0 - 1	0.02	2%

Christchurch Lesson 6: The public needs transparency in data and methods if they are to see (and accept) the value of science in decision making

"...they feel forced into a decision without being given vital geotechnical data about the land their homes sit on.

Kaiapoi resident Brent Cairns says all he wants is transparency.

"I want to see is why my land deemed to be in the red zone, when we've lived there for over a year."

Government's compensation deal.

Christchurch Lesson 7:

Risk 'personalization' - involving the public in the process of science at the hypothesis and observation stage can develop better awareness of natural hazards and risk

The aim is to date chunks

oxidised soil layers and caused the mottled look.

away or a magnitude 6.0 only 15km away, he said.

It might also have occurred

might help us determine is, would an Alpine Fault earthquake cause liquefaction in Christchurch?" Quigley said.

shaking is also important." It was known that the magnitude-6.9 Cheviot quake in November 1901 caused lique

first evidence of historical liquefaction in Christchurch. although it had been found at Greenpark, near Linc

cal liquefaction deposits.

She became interested in liquefaction after the September 2010 quake, Bastin

Closing comments

Becoming more risk aware in isolation will not save lives or reduce vulnerability HOWEVER

 more risk-educated people will be more receptive to taking precautionary measures (e.g., earthquake kits, fastening of TVs, etc)

 more risk-educated people will be more reluctant to live or work in earthquake-prone buildings, so owners will be under pressure to retrofit

 more risk-educated people will avoid purchasing highly vulnerable properties so developers will be less inclined to seek them out for development

 combining top down and bottom up approaches to risk communication will enable the best result